## CHECKLIST ENVIRONMENTAL ASSESSMENT

Project Name: Circle B, LLC Land Banking Tract #1

Proposed

Implementation Date: Fall 2005

**Proponent:** Circle B, LLC (Grazing Lessee)

Location: Sale #14: Section 16, Township 3 North, Range 35 East that contains 640 acres

County: Treasure County

## I. TYPE AND PURPOSE OF ACTION

Offer for sale at public auction, 640 acres of State Land that is currently held in Trust for the benefit of Common Schools. Revenue generated from the sale of this parcel will be deposited into a special account to be used to purchase replacement lands meeting acquisition criteria related to legal access, productivity, potential income generation and potential for multiple use. The new parcel would then be held in Trust for the benefit of Common Schools. This proposed sale is being initiated through the Land Banking program (Montana Code Annotated 77-2-361 through 77-2-367) that was approved by the Legislature in 2003. The purpose of this program is to allow the Department of Natural Resources and Conservation to dispose primarily of parcels that are isolated and produce low income relative to similarly classified tracts and to allow the Department to purchase land with legal public access that can support multiple uses and will provide a rate of return equal to or greater than the parcels that were sold. Additionally, this program allows for the Trust land portfolio to be diversified, by disposing of grazing parcels that make up a majority of the Trust land holdings and acquire other types of land, such as croplands.

### II. PROJECT DEVELOPMENT

#### 1. PUBLIC INVOLVEMENT, AGENCIES, GROUPS OR INDIVIDUALS CONTACTED:

Provide a brief chronology of the scoping and ongoing involvement for this project.

A notification was sent to all surface lessees in September 2004 informing them of the Land Banking program and requesting that lessees speak with their Area or Unit offices regarding their leased parcel and how well it fit the program criteria for sale. The lessees had from October 2004 to 31 January 2005 to submit completed nomination forms to their Area or Unit office.

A letter soliciting comments and explaining the proposed sale was sent to property owners adjoining the state parcel on 25 February 2005 and requesting that comments be submitted on the proposal by 28 March 2005. The only comment received was a verbal indication by the lessee that they desired to purchase the State Land.

A letter soliciting comments and generally explaining the land banking sale process was sent on 25 February 2005 to interested parties requesting that comments be submitted on the proposal by 28 March 2005. These interested parties included the following: members of the Land Banking Negotiated Rulemaking Committee; Treasure County Board of County Commissioners; Custer Rod & Gun Club; Colstrip Rod & Gun Club; Rosebud/Treasure Wildlife Association; US Fish and Wildlife Service; Miles City and Billings offices of the MT Department of Fish, Wildlife and Parks; Treasure County Farm Service Agency; Miles City and Billings offices of the US Bureau of Land Management; Tom Madden; and John Gibson. A complete list of individuals contacted is included on Attachment C of this EA.

A legal notice was published in the Hysham Echo on March 3 and 10, 2005 requesting that comments be submitted on the proposal by 28 March 2005. This notice also noted the time and location of the public meeting held in Forsyth on 22 March 2005 to take comments on the proposed land sales.

A legal notice was published in the Billings Gazette on 27 February 2005 and 6 March 2005 requesting that comments be submitted on the proposal by 28 March 2005. This notice also noted the time and location of the public meeting held in Forsyth on 22 March 2005 to take comments on the proposed land sales.

A public meeting was held on 22 March 2005 from 7 p.m. to 9 p.m. in Forsyth at the Haugo Center in Riverview Villa in conjunction with the Eastern Land Office to allow persons to comment on the proposed sale of land in Treasure, Rosebud and Custer Counties.

### 2. OTHER GOVERNMENTAL AGENCIES WITH JURISDICTION, LIST OF PERMITS NEEDED:

None

### 3. ALTERNATIVES CONSIDERED:

**Proposed Alternative**: Offer 640 acres of State Land for sale at public auction and subject to statutes addressing the sale of State Land found in M.C.A. 77-2-301 et seq. Proceeds from the sale would be deposited in the Land Bank Fund to be used in conjunction with proceeds from other sales for the purchase of other State Land, easements, or improvements for the beneficiaries of the respective trusts, in this case Common Schools.

**No Action Alternative**: Defer inclusion of this tract in the Land Banking Program that will permit the State to maintain ownership of this tract and continue the grazing lease.

#### III. IMPACTS ON THE PHYSICAL ENVIRONMENT

- RESOURCES potentially impacted are listed on the form, followed by common issues that would be considered.
- Explain POTENTIAL IMPACTS AND MITIGATIONS following each resource heading.
- Enter "NONE" If no impacts are identified or the resource is not present.

# 4. GEOLOGY AND SOIL QUALITY, STABILITY AND MOISTURE:

Consider the presence of fragile, compactable or unstable soils. Identify unusual geologic features. Specify any special reclamation considerations. Identify any cumulative impacts to soils.

No Impact. The existing use is expected to continue.

# 5. WATER QUALITY, QUANTITY AND DISTRIBUTION:

Identify important surface or groundwater resources. Consider the potential for violation of ambient water quality standards, drinking water maximum contaminant levels, or degradation of water quality. Identify cumulative effects to water resources.

The State has a water right for stock use from an unnamed tributary of Tullock Creek that is located in West Bosshart Coulee. In addition, there is an undeveloped spring on the property. The proposed transfer of ownership of this parcel is not expected to have any direct or cumulative effects on water quality, quantity or distribution, especially considering that the existing use is expected to continue on the parcel and therefore no impacts are anticipated.

## 6. AIR QUALITY:

What pollutants or particulate would be produced? Identify air quality regulations or zones (e.g. Class I air shed) the project would influence. Identify cumulative effects to air quality.

No Impact. The existing use is expected to continue.

#### 7. VEGETATION COVER, QUANTITY AND QUALITY:

What changes would the action cause to vegetative communities? Consider rare plants or cover types that would be affected. Identify cumulative effects to vegetation.

The vegetation on this tract is typical of land in the surrounding area and could be effected by various land management activities including livestock grazing, development, wildlife management or agricultural use. A search of the Montana Natural Heritage Program database indicates there are no known rare, unique cover types or vegetation on this tract. The existing use is expected to continue and therefore, no direct or cumulative effects are anticipated.

## 8. TERRESTRIAL, AVIAN AND AQUATIC LIFE AND HABITATS:

Consider substantial habitat values and use of the area by wildlife, birds or fish. Identify cumulative effects to fish and wildlife.

This parcel of State Land is used by a variety of wildlife species typical of use on undeveloped land throughout Treasure County. Wildlife populations can be affected by land use activities associated with livestock grazing, residential development or agricultural practices. A variety of wildlife species including mule deer, antelope, fox, coyote and numerous non-game birds use the tract during various times of the year. The existing use is anticipated to continue and therefore, no direct or cumulative wildlife impacts are anticipated.

### 9. UNIQUE, ENDANGERED, FRAGILE OR LIMITED ENVIRONMENTAL RESOURCES:

Consider any federally listed threatened or endangered species or habitat identified in the project area. Determine effects to wetlands. Consider Sensitive Species or Species of special concern. Identify cumulative effects to these species and their habitat.

A search of the Montana Natural Heritage Program database indicated that there were no threatened or endangered species in the project area. The existing use is expected to continue and no impact is anticipated.

#### 10. HISTORICAL AND ARCHAEOLOGICAL SITES:

Identify and determine effects to historical, archaeological or paleontological resources.

The presence or absence of antiquities is presently unknown. A Class III level inventory and subsequent evaluation of cultural and paleontologic resources will be carried out if preliminary approval of the parcel nomination by the Board of Land Commissioners is received. Based on the results of the Class III inventory/evaluation the DNRC will, in consultation with the Montana State Historic Preservation Officer, assess direct and cumulative impacts.

# 11. AESTHETICS:

Determine if the project is located on a prominent topographic feature, or may be visible from populated or scenic areas. What level of noise, light or visual change would be produced? Identify cumulative effects to aesthetics.

No Impact. The existing use is expected to continue.

## 12. DEMANDS ON ENVIRONMENTAL RESOURCES OF LAND, WATER, AIR OR ENERGY:

Determine the amount of limited resources the project would require. Identify other activities nearby that the project would affect. Identify cumulative effects to environmental resources.

No Impact. The existing use is expected to continue.

### 13. OTHER ENVIRONMENTAL DOCUMENTS PERTINENT TO THE AREA:

List other studies, plans or projects on this tract. Determine cumulative impacts likely to occur as a result of current private, state or federal actions in the analysis area, and from future proposed state actions in the analysis area that are under MEPA review (scoped) or permitting review by any state agency.

This 640-acre tract is part of an initial proposed sale of state land not to exceed 20,000 acres within the state and under concurrent analysis. There are no known state or federal actions in the vicinity and no known future actions proposed by the state that would have cumulative impacts with this proposal.

## IV. IMPACTS ON THE HUMAN POPULATION

- RESOURCES potentially impacted are listed on the form, followed by common issues that would be considered.
- Explain POTENTIAL IMPACTS AND MITIGATIONS following each resource heading.
- Enter "NONE" If no impacts are identified or the resource is not present.

#### 14. HUMAN HEALTH AND SAFETY:

Identify any health and safety risks posed by the project.

No Impact. The existing use is expected to continue.

#### 15. INDUSTRIAL, COMMERCIAL AND AGRICULTURE ACTIVITIES AND PRODUCTION:

Identify how the project would add to or alter these activities.

No Impact. The existing use is expected to continue.

### **16. QUANTITY AND DISTRIBUTION OF EMPLOYMENT:**

Estimate the number of jobs the project would create, move or eliminate. Identify cumulative effects to the employment market

No Impact. The existing use is expected to continue.

#### 17. LOCAL AND STATE TAX BASE AND TAX REVENUES:

Estimate tax revenue the project would create or eliminate. Identify cumulative effects to taxes and revenue.

This tract is currently tax-exempt and the sale of this tract to a non-exempt entity would add it to the county tax base, thus marginally increasing tax revenue to the county.

# 18. DEMAND FOR GOVERNMENT SERVICES:

Estimate increases in traffic and changes to traffic patterns. What changes would be needed to fire protection, police, schools, etc.? Identify cumulative effects of this and other projects on government services

No Impact. The existing use is expected to continue.

## 19. LOCALLY ADOPTED ENVIRONMENTAL PLANS AND GOALS:

List State, County, City, USFS, BLM, Tribal, and other zoning or management plans, and identify how they would affect this project.

The 2003 Treasure County Growth Policy does not contain a preferred land use map, but generally favors the location of any new development around existing towns (e.g., Hysham) and that the agricultural base of the County should be preserved. Based on these goals and the location of this parcel approximately 22 miles southwest of Hysham, it is assumed that the current grazing use of the parcel will continue and, therefore, there will be no impact.

#### 20. ACCESS TO AND QUALITY OF RECREATIONAL AND WILDERNESS ACTIVITIES:

Identify any wilderness or recreational areas nearby or access routes through this tract. Determine the effects of the project on recreational potential within the tract. Identify cumulative effects to recreational and wilderness activities.

No Impact. The existing use is expected to continue.

# 21. DENSITY AND DISTRIBUTION OF POPULATION AND HOUSING:

Estimate population changes and additional housing the project would require. Identify cumulative effects to population and housing.

No Impact. The existing use is expected to continue.

#### 22. SOCIAL STRUCTURES AND MORES:

Identify potential disruption of native or traditional lifestyles or communities.

No Impact. The existing use is expected to continue.

#### 23. CULTURAL UNIQUENESS AND DIVERSITY:

How would the action affect any unique quality of the area?

No Impact. The existing use is expected to continue.

# 24. OTHER APPROPRIATE SOCIAL AND ECONOMIC CIRCUMSTANCES:

Estimate the return to the trust. Include appropriate economic analysis. Identify potential future uses for the analysis area other than existing management. Identify cumulative economic and social effects likely to occur as a result of the proposed action.

This 640-acre parcel currently has a grazing lease for 140 Animal Unit Months (.22 acres/AUM) at a rate of \$5.91/AUM. Within this tract there are 20 acres that are classified as unsuitable because of rock outcroppings or topography. The total income generated from the tract was \$683.20 or approximately \$1.07/acre in 2004. The average annual income for the past 5 years has been \$689.92 or \$1.08/acre. Based on the DNRC Annual Report for Fiscal Year 2004, the average income for the 4.3 million acres of grazing land was \$1.28/acre with an average productivity of .25 acres/AUM. Therefore, this tract is considered below average in productivity and producing below average revenue per acre.

An appraisal of the property value has not been completed to date. Under DNRC rules, the appraisal would be conducted after preliminary approval to proceed is granted by the Board of Land Commissioners and the Department is conducting more detailed evaluations in order to make a final determination on whether to offer the tract for sale. The revenue generated from the sale of this tract is intended to be combined with other revenue in the Land Banking Account to purchase replacement property for the benefit of the Trust. It is anticipated the replacement property would have legal access, which would provide greater management opportunities and income. Assuming an appraised vale of \$150/acre, the current annual return on the asset value for this tract is 0.71%.

EA Checklist<br/>Prepared By:Name:Jeff Bollman, AICPDate:13 April 2005Title:Area Planner, Southern Land Office

V. FINDING
25. ALTERNATIVE SELECTED:
The proposed alternative has been selected and it is recommended that the tract receive preliminary approval for sale and continue with the Land Banking process.
26. SIGNIFICANCE OF POTENTIAL IMPACTS:
DNRC did not receive any comments regarding the potential sale of this parcel, except for the lessee verbally expressing their desire to purchase the property from the State. The tract does not have any unique characteristics, critical habitat, or environmental conditions indicating the tract should necessarily remain under management by the Department of Natural Resources and Conservation. There are no indications the tract would produce substantially greater revenue or have substantially greater value to the trust in the near future. The transfer of ownership of this 640-acre tract will not result in any significant effects to the human or natural environment.
27. NEED FOR FURTHER ENVIRONMENTAL ANALYSIS:
EIS More Detailed EA X No Further Analysis

Area Manager, Southern Land Office

Date:

Name:

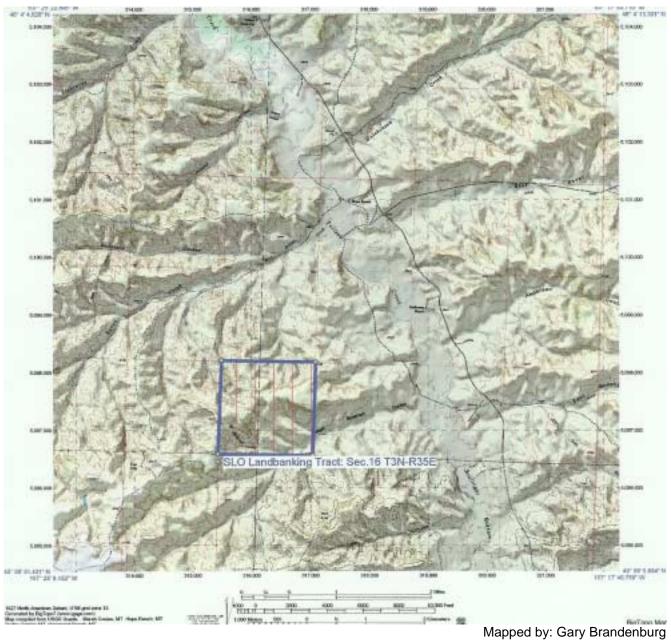
Title:

EA Checklist Approved By:

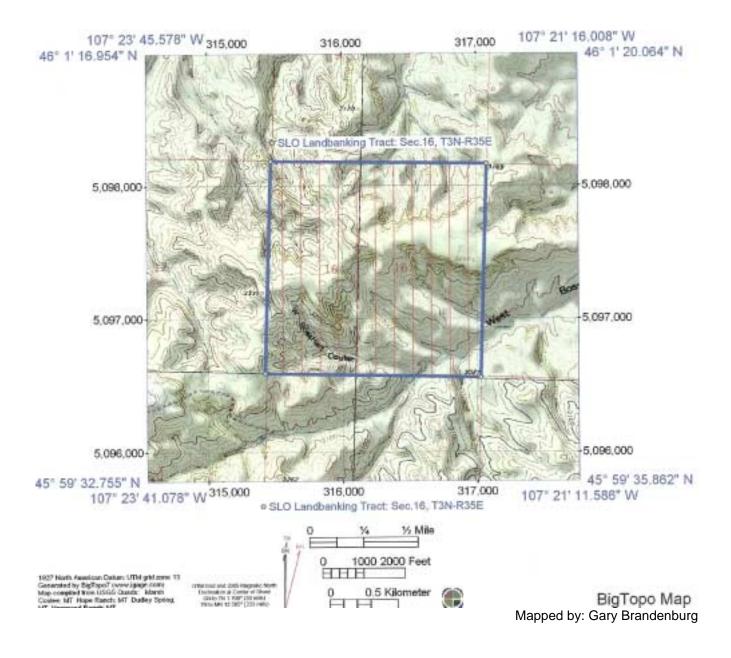
Signature:

Sharon Moore

# Attachment A – Area Map



# Attachment B - Property Map



# Attachment C - List of Persons Notified in Circle B Parcel #1 Scoping Process

Anne Hedges MT Environmental Information Cntr PO BOX 1184 HELENA, MT 59624 Bill Orsello or Stan Frasier

MT WILDLIFE FEDERATION PO BOX 1175 HELENA, MT 59624

Bob Vogel MT School Boards Association One South Montana Ave. Helena, MT 59601

Daniel Berube 27 Cedar Lake Dr. Butte, MT 59701

ELLEN ENGSTEDT MONTANA WOOD PRODUCTS PO BOX 1149 HELENA, MT 59624

Harold Blattie Montana Association of Counties 2715 Skyway Dr. Helena, MT 59601

JACK ATCHESON, SR. 3210 OTTAWA BUTTE, MT 59701

JANET ELLIS MONTANA AUDUBON PO BOX 595 HELENA, MT 59624

Jeanne Holmgren DNRC P.O. Box 201601 Helena, MT 59620-1601

Leslie Taylor MSU Bozeman P.O. Box 172440 Bozeman, MT 59717

NANCY SCHLEPP MT Farm Bureau Federation 502 SOUTH 19<sup>th</sup>, SUITE 4 BOZEMAN, MT 59715 Ray Marxer Matador Cattle Co. 9500 Blacktail Rd. Dillon, MT 59725

Rosi Keller University of Montana 32 Campus Dr. Missoula, MT 59812-0001

Jim Gookin Custer Rod & Gun Club P.O. Box 303 Miles City, MT 59301

Darrell Brabec Colstrip Rod & Gun Club P.O. Box 893 Colstrip, MT 59323

Rosebud/Treasure Wildlife Assoc Roy Clifton P.O. Box 142 Hysham, MT 59038

Treasure County
Board of County Commissioners
P.O. Box 392
Hysham, MT 59038-0392

Tom Madden RE/MAX of Billings 1250 – 15<sup>th</sup> Street West Billings, MT 59102

Public Lands Access Association John Gibson 3028 Avenue E Billings, MT 59102

Harvey Nyberg, Regional Supervisor Fish Wildlife and Parks 2300 Lake Elmo Drive Billings, MT 59015

Scott Denson P.O. Box 1519 Forsyth, MT 59327

Dwayne Andrews Fish Wildlife and Parks P.O. Box 1630 Miles City, MT 59301 Bryce Christenson, Regional Supervisor Fish Wildlife and Parks P.O. Box 1630 Miles City, MT 59301

USDA FSA Treasure County P.O. Box 146 Hysham, MT 59038-0146

US Fish and Wildlife Service 2900 4TH AVENUE NORTH, ROOM 301 BILLLINGS, MT 59101-1266

Bureau of Land Management Miles City Field Office P.O. Box 219 Miles City, MT 59301-0219

Bureau of Land Management Billings Field Office P.O. Box 36800 Billings, MT 59107-6800

Circle B, LLC P.O. Box 64 Bighorn, MT 59010

Nora Hope P.O. Box 14 Bighorn, MT 59010

Sinclair Oil Corporation Tax Department P.O. Box 30825 Salt Lake City, UT 84103-0825